

1 **Correlates of fatality risk of vulnerable road users in Delhi**

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7 **Abstract**

8 Pedestrians, cyclists, and users of motorised two-wheelers account for more than 85% of all the road
9 fatality victims in Delhi. The three categories are often referred to as vulnerable road users (VRUs). Using
10 Bayesian hierarchical approach with a Poisson-lognormal regression model, we present spatial analysis of
11 road fatalities of VRUs with wards as areal units. The model accounts for spatially uncorrelated as well as
12 correlated error. The explanatory variables include demographic factors, traffic characteristics, as well as
13 built environment features. We found that fatality risk has a negative association with socio-economic
14 status (literacy rate), population density, and number of roundabouts, and has a positive association with
15 percentage of population as workers, number of bus stops, number of flyovers (grade separators), and
16 vehicle kilometers travelled. The negative effect of roundabouts, though statistically insignificant, is in
17 accordance with their speed calming effects for which they have been used to replace signalised junctions
18 in various parts of the world. Fatality risk is 80% higher at the density of 50 persons per hectare (pph) than
19 at overall city-wide density of 250 pph. The presence of a flyover increases the relative risk by 15%
20 compared to no flyover. Future studies should investigate the causal mechanism through which denser
21 neighborhoods become safer. Given the risk posed by flyovers, their use as congestion mitigation measure
22 should be discontinued within urban areas.

23 **1. Introduction**

24 Indian cities have witnessed an exponential growth of vehicles during the previous two decades or so,
25 contributed largely by motorised two-wheelers (MTW) (**Pucher et al., 2007; MoRTH, 2012**). Coincident to
26 this, burden from road traffic injuries in India has also been rising, and the number of deaths have more
27 than doubled from 1991 through 2011 (**Mohan et al., 2015**). According to the official sources, there were
28 more than 140,000 road deaths in year 2013-14 (**NCRB, 2015**). When expressed as the number of road
29 deaths per 100,000 persons, fatality risk in India is 2 to 4 times higher than high-income settings such as
30 the UK, Germany, France and Canada (**MoRTH, 2012**).

31 A majority of the victims are men in age-group 15–59 years (**Gururaj, 2008; Mohan et al., 2009; Hsiao et**
32 **al., 2013**). Pedestrians, cyclists, and MTW riders have the largest share. The three road-user categories,
33 with no rigid barrier protecting them against traumatic forces, are often termed as vulnerable road users
34 (VRU) (**Peden et al., 2004**). Globally, VRUs account for around 46% of all road deaths (**WHO, 2015**), while
35 in India this share is much higher.

36 According to Million Death Study, a national-level mortality survey in India, VRUs accounted for 68% of all
37 road deaths during the period 2001–2003 (**Hsiao et al., 2013**). A study conducted in six Indian cities with

38 population ranging between 1 to 2 million reported that the proportion of VRU fatalities for years 2008
39 through 2011 varied from 84% to 93% (**Mohan et al., 2016**). This proportion is much lower in high-income
40 countries and is as low as 22% in the Americas (**WHO, 2015**). There are multiple factors contributing to
41 these differences, such as road design, provision of safe infrastructure for pedestrians and cyclists, traffic
42 management, and the enforcement of speed and alcohol limits. Apart from these, the major underlying
43 difference is how people travel in these settings.

44 According to Census 2011, close to one-third of the workers (30%) in Indian cities walk to work, 17% cycle,
45 a quarter (25%) use some form of public transport (bus, autorickshaw or train), more than one-fifth (22%)
46 use MTW and only 5% use cars (**Census-India, 2016**). As a result, 69% of the workers can be categorised
47 as VRUs during their commute trips. If we consider walking involved in either ends of a public transport
48 trip, the proportion of work trips involving VRU reach up to 94%.

49 When trips of all purposes are considered, data from various cities in India show that the share of non-
50 motorised modes is even higher (**Arora et al., 2014; RITES, 2008; Goel, 2017**). As a result, a large
51 proportion of road users are exposed to high injury risk through collisions with high-powered motorised
52 vehicles such as cars, buses, and trucks. This is in complete contrast with high-income settings where a
53 large proportion of trips are carried out in cars. For instance, 86% of the work trips in the US (2009;
54 **McKenzie and Rapino, 2011**), 64% in the UK (2011; **Gower, 2013**) and 62% in the Netherlands (2007;
55 **MOT, 2009**) were carried out using cars. As a result, in case of a crash, the road users in these settings
56 have much higher protection.

57 Road transport in India also differs in the form of motorisation from their western counterparts. Increasing
58 motorisation is not resulting in reduction of VRUs on roads, as MTW remains a preferred mode of private
59 transport. While MTW in India account for more than two-thirds of private motorised fleet (**MoRTH,**
60 **2012**), their share in western settings such as the USA, UK, Germany and France, is only 3–10% (**EEA, 2003;**
61 **USDOT, 2015**).

62 A large number of crash-level epidemiological studies have been carried out in India to understand the
63 causal mechanism of crashes or the injury severity (**Garg and Hyder, 2006**). However, epidemiology of
64 crashes using ecological models is lacking. In this study, we present a spatial analysis of VRU fatalities in
65 Delhi to assess their geographic variation with respect to built environment, demographic factors, and
66 traffic characteristics. We restricted our analysis to fatal crashes as number of injury crashes reported by
67 police are highly underreported in India (**Gururaja, 2006; Mohan et al., 2009; Mohan et al., 2015**). Delhi
68 being the capital of India and the seat of federal government has an active police department and is a
69 dense urban area. Therefore, underreporting of traffic deaths in a setting like Delhi is highly unlikely.

70 **2. Literature Review**

71 Crash rates have been established to have a positive association with the speed of vehicles (**Nilsson, 1981;**
72 **Cameron and Elvik, 2010**). In addition to the probability of a crash, speed of vehicles is also a determinant
73 of severity level of injuries (**OECD/ECMT, 2006; Aarts and Van Schagen, 2006**). How fast vehicles travel
74 on road is a function of built environment (**Ewing and Dumbaugh, 2009**) and road design features (**Torok,**
75 **2011; Flitzpatrick et al., 2001**), among other factors such as speed limit (**Flitzpatrick et al., 2001**), or traffic

76 conditions (**Torok, 2011**). Given these links of crashes with speed and that of speed with built
77 environment, many studies have found association between crash rates and built environment (**Ewing et**
78 **al., 2003**).

79 There are other factors which result in higher number of crashes such as through increasing the exposure
80 to risk, increasing the chances of a crash, or increasing the severity of injury. Higher exposure to risk is a
81 function of economic and demographic factors and mode of travel. Higher crash occurrence is associated
82 with lack of law enforcement by police and lack of safe infrastructure for pedestrians and cyclists, and
83 higher severity level can result from lack of forgiving vehicle front to protect pedestrians in a collision, use
84 of seat belts by cars occupants and helmets by MTW riders and cyclists (**Peden et al., 2004**).

85 A large number of studies have carried out area-level crash modelling to quantify the association of road
86 traffic injuries with built environment and traffic characteristics as well as population characteristics. Such
87 models, after accounting for confounding variables, estimate the independent effects of different built
88 environment variables, such as, type of junctions, intersection density, type of roads, speed limit, road
89 widths, and road curvature. With this knowledge, built environment can be modified in ways which can
90 increase the safety of road users. The sensitivity of safety to those modifications is given by the
91 coefficients of the regression models.

92 Most of the area-level modelling studies have been carried out in settings from highly motorised
93 developed countries—US, Canada, UK, and Australia. For instance, studies from cities/states in the US
94 include San Francisco, California (**LaScala et al., 2000; Wier et al., 2009**), Tucson, Arizona (**Guevara et al.,**
95 **2004**), Pennsylvania (**Aguero-Valverde and Jovanis, 2006**), Hawaii (**Kim et al., 2006**), Charlotte, North
96 Carolina (**Pulugurtha et al., 2006**), California (**Chakravarty et al., 2010**), San Antonio, Texas (**Dumbaugh**
97 **et al., 2013**), New York city (**DiMaggio et al., 2015**), Manhattan (**Narayanmoorthy et al., 2013**), New Jersey
98 (**Demirogluk and Ozbay, 2014**), and Hillsborough and Pinellas counties of Florida (**Siddiqui et al., 2012; Xu**
99 **et al., 2017**), from those in Canada include Toronto (**Hadayeghi et al., 2003**), Greater Vancouver region
100 (**Lovegrove and Sayed, 2006**) and British Columbia (**MacNab, 2004**), those in UK, London (**Quddus, 2008**),
101 England (**Graham and Glaister, 2003; Noland and Quddus, 2004**), and England and Wales (**Jones et al.,**
102 **2008**), and in Australia, Melbourne (**Amoh-Gyimah et al., 2016**). Among low-and middle-income countries
103 (LMICs), the only study reported is by **Wang et al. (2016)** in which they modeled pedestrian crashes in
104 Shanghai city.

105 The areal unit of analyses used by various studies also varied and included counties (**Aguero-Valverde and**
106 **Jovanis, 2006; Demirogluk and Ozbay, 2014**), census tracts (**LaScala et al., 2000; Chakravarty et al., 2010;**
107 **Narayanmoorthy et al., 2013; DiMaggio et al., 2015**), census statistical area levels (**Amoh-Gyimah et al.,**
108 **2016**), wards (**Graham and Glaister, 2003; Noland and Quddus, 2004; Quddus, 2008**), traffic analysis
109 zones (TAZ) (**Hadayeghi et al., 2003; Pulugurtha et al., 2013; Siddiqui et al., 2012; Wang et al., 2016; Xu**
110 **et al., 2017**), city blocks (**Dumbaugh et al., 2013**) or grids (**Kim et al., 2006**).

111 The modeling has been carried out using non-spatial models (**Hadayeghi et al., 2003; Graham and**
112 **Glaister, 2003; Noland and Quddus, 2004; Kim et al., 2006; Pulugurtha et al., 2013; Lovegrove and Sayed,**
113 **2006; Wier et al., 2009; Chakravarty et al., 2010; Dumbaugh et al., 2013**), spatial models (**LaScala et al.,**
114 **2000; Macnab, 2004; Narayanmoorthy et al., 2013; Demirogluk and Ozbay, 2014; DiMaggio et al., 2015;**
115 **Wang et al., 2016**), as well as both (**Quddus, 2008; Aguero-Valverde and Jovanis, 2006; Siddiqui et al.,**
116 **2012; Amoh-Gyimah et al., 2016; Xu et al., 2017**). Spatial models have accounted for spatial correlation
117 using traditional econometric models, such as spatial autoregressive models (**Quddus, 2008; LaScala et**

118 **al., 2000)** or spatial error models (**Quddus, 2008**) or using more recently developed hierarchical Bayesian
119 modelling which include specifications of error terms for uncorrelated heterogeneity as well as spatial
120 heterogeneity (**Macnab, 2004; Agüero-Valverde and Jovanis, 2006; Quddus, 2008; Siddiqui et al., 2012;**
121 **Wang et al., 2016; Amoh-Gyimah et al., 2016; Xu et al., 2017**).

122 It is noteworthy that even though a major share of global road traffic injury burden is contributed by
123 LMICs, their representation in such studies is almost absent. In Indian cities, most roads do not have
124 posted speed limits, and when they do, police rarely enforces those. As a result, speed chosen by drivers
125 is likely to be much more associated with traffic conditions, road design features and other built
126 environment factors. This underscores the importance of built environment as risk factor for crashes in
127 Indian cities. Other factors which set Indian cities apart from their high-income counterparts are lack of
128 safe infrastructure for non-motorised modes, heterogeneous mix of traffic, low level of car-based travel
129 and a high share of MTW. The contrasting contexts of on-road traffic mix, built environment,
130 demographics, and level of traffic enforcement between India and high-income countries warrant an area-
131 level crash study in an Indian city.

132 **3. Case study city—Delhi**

133 Delhi is the capital city of India and one of the most heavily motorised large cities in India. Among the
134 cities with population more than 10 million, it has the highest ownership of cars, with more than one in
135 every 5 households owning a car (**Guttikunda et al., 2014**). Delhi along with its contiguous cities have
136 grown rapidly over the last two decades. The population of the region more than doubled from 10 million
137 in 1991 to 22 million in 2011, with Delhi contributing 16.7 million to the latter. Over the same period, the
138 number of registered vehicles have increased by more than 300%. Public transport (PT) is served through
139 a combination of road– and rail–based modes. These include buses, intermediate public transportation
140 such as cycle rickshaws, electric rickshaws, auto rickshaws or tuktuks, and mini buses, and rail-based
141 systems including metro rail and commuter rail (**Goel and Guttikunda, 2015; Goel and Tiwari, 2015**).

142
143 According to Census 2011, among all the work trips in Delhi, up to a quarter of trips are walked (26%),
144 one-tenth are cycled (11%), one-third use some form of public transport (32%), 17% use MTW and 13%
145 use cars (**Census-India, 2016**). A large number of grade-separated intersections have been built in Delhi
146 as a measure to reduce congestion as well as to reduce vehicular idling. Cycle lanes have been built as a
147 part of 5.8-km long bus rapid transit corridor, while almost no other road in Delhi has cycle lanes. Though
148 small isolated sections of cycle lanes have been built in various parts of the city. There is no helmet use
149 among bicycle users in Delhi.

150 **4. Data**

151 In this study we model road deaths corresponding to the 3-year period: 2010 to 2012. The year 2011
152 corresponds to the latest Census. The inclusion of fatalities for three years brings stability in the fatality
153 counts for disaggregated spatial units within the city. We used case-specific fatal crashes reported in First
154 Information Reports (FIRs) compiled by Delhi Traffic Police for the years 2010 through 2012. FIRs are the
155 first set of information documented by police department as reported by those involved in the crash or
156 anyone who knows about the crash or by a police official (**Mohan et al., 2015**).

157 The case-specific details consist of date, time, location, police station of the crash location, striking vehicle
158 type, and victim road-user type. Age and gender of crash victims were available for year 2010 only. The
159 three-year period includes a total of 5972 fatalities, which amounts to 1991 fatalities per year, and 11.9
160 fatalities per 100,000 persons, assuming 2011 census population as average of the 3-year period. In
161 comparison, New York has a fatality rate of 3 per 100,000 persons (**NYDMV, 2014**), Greater London, 1.6,
162 (**TFL, 2014**), and Amsterdam, 2 (**iamsterdam, 2014**). The three VRU categories, pedestrians (45.5%),
163 cyclists (5.9%), and motorised two-wheeler (MTW) riders (34.5%), contribute 86% (5138) of all the
164 fatalities.

165 The location of the crashes mentioned in the FIR data consisted of the name of the road where the crash
166 occurred along with a landmark. Using this information, geographical coordinates of the crash locations
167 were identified using Google Maps as well as Wikimapia (<http://wikimapia.org/country/India/Delhi/>). The
168 latter has information regarding informal landmarks known among local population and collected through
169 crowdsourcing, which are often missing in Google Maps. In addition, we referred to jurisdiction map of
170 police stations. Landmarks of some of the crash locations were reported using serial number of pillars of
171 elevated metro corridors, and were also not available on Wikimapia. For these, we visited those road
172 sections and geo-located those pillars using GPS.

173 We use wards as areal units which are administrative units in the city for the purpose of municipal
174 corporations. In 2011, Delhi was divided in to 282 wards with an average size of 4.9 km² with more than
175 half (54%) of all the wards having an area of less than 2 km². The average number of VRU fatalities across
176 the wards is 18 varying from a minimum of zero to maximum of 183. We used ward-specific demographic
177 and socio-economic statistics from Primary Census Abstract (PCA) reported by Census 2011.

178 From PCA, we used population, literacy rate, and percent of population who are workers. The population
179 of wards also vary from ~14,000 to ~146,000 with an average of ~58,000. Literacy rate is defined as the
180 percentage of population above 6 years who are literate. Workers have been classified based on the
181 length of employment during the past one year—main worker: 6 months or more, marginal worker: less
182 than 6 months, and non-worker: no employment. For our analysis, we only used the main worker
183 category.

184 In the absence of city-wide traffic counts, modelled vehicle kilometers travelled (VKT) were used from
185 Travel Demand Forecast Study (TDFS) commissioned by Transport Department of Delhi (**RITES, 2008**). The
186 study carried out traffic assignment model for 2007 which consisted of volume of vehicles in each link
187 (road segments), expressed as Passenger Car Units. TDFS also included validation of assignment model
188 with the observed traffic counts at various locations. We used model output for 2007 and estimated ward-
189 specific VKT using the sum total of product of length of each link and its corresponding volume. While the
190 traffic deaths in our model refer to 2010-2012 period, we assume that 2007 traffic volume is sufficient for
191 assessing relative variation across the wards. Even if the growth in traffic volume occurred, we assume
192 that growth rate was consistent across the wards.

193 The model of road deaths presented in this study also accounts for exposure for each ward. We calculated
194 exposure as the sum of population of the ward and the total number of daily person trips destined to the

ward. This was then multiplied by 3 since the fatality counts correspond to a three-year period. Thus, exposure accounts for population residing in the ward as well those visiting the ward during the course of a day. For instance, in case of a ward with offices and other commercial land use, while the residing population could be small, it will still attract a large number of people during the day. For estimating the number of external trips to wards we used TDFS study.

From TDFS, origin-destination (OD) matrices of person trips estimated for year 2011 were available for motorised modes and classified among four categories—car, MTW, intermediate public transport (IPT) which includes auto rickshaws (or tuk-tuks), and public transport (PT) including bus and train. We used OD matrices for year 2011 as these need to be consistent with the population which corresponds to 2011. We used sum total of all modes to estimate total trips destined to each zone. The OD units in TDFS are traffic analysis zones (TAZs) which were formed using wards. In cases where ward size was much bigger, TAZs were formed by dividing the ward into two or more units. By overlaying the TAZ over wards in a GIS platform, TAZs were mapped to their corresponding wards. Using this correspondence, ward-specific VKT and exposure were calculated using zonal data. The total number of external trips to each ward are shown in Table 1 as Person trips destined to ward.

Table 1: Descriptive statistics

	Mean	Standard Deviation	Min	Median	Max
Population	58,046	19,205	14,217	54,404	145,715
Population Density	49,359	38,216	1808	40,796	279,200
Person trips destined to ward	38,786	31,192	5287	30,450	300,213
VKT	2581	3396	20	1631	36,326
# Bus stops	12	13	0	9	67
# Flyovers	0	1	0	0	7
# Roundabouts	0	1	0	0	12
Area	4.9	10.7	0.3	1.9	80.0
# VRU fatalities	18	20	0	13	183
% Population main workers	32.3	4.0	23.7	32.3	46.1
% Population (>6 years) literate	86.6	5.5	72.0	87.5	97.1

For built environment variables we included grade separators (overpass/flyovers), roundabouts, bus stops, and built-up population density. Built up area was identified using Google Earth for 2013 (Goel and Guttikunda, 2015), using which ward-specific population density were estimated. The average built-up population density of wards is 490 persons per hectare (pph), with 60% of the wards within 500 pph and 85% within 800 pph. Other built environment variables were also identified using Google Earth for year 2012. In case of grade-separated intersections, we used the corresponding intersection as a point location to represent grade separator. Most flyovers in Delhi connect two parallel legs of a major intersection to facilitate the uninterrupted movement of through moving traffic. Few flyovers span across more than one intersection and are often referred to as elevated roads. For those flyovers, we denoted locations at their beginnings and at their ends. Table 1 presents descriptive statistics of all the variables.

5. Method

The objective of this study is to explore the effect of built environment and demographic and socioeconomic characteristics of the population on the fatality risk of VRUs. For this, we used the Bayesian hierarchical modelling framework as proposed by Besag, York and Mollié (BYM) (Besag et al., 1991). The

225 model has been implemented widely such as for cancer mapping by **Cramb et al. (2011)** and injury
 226 modelling by **Quddus (2008)** and **Dimaggio et al. (2015)**. The model is described as follows:

$$y_i = \text{Poisson}(\theta_i) \quad (1)$$

$$\log(\theta_i) = \log(e_i) + \beta_0 + \beta_i X_i + \delta_i + v_i \quad (2)$$

227 where, y_i are the observed VRU fatality counts in each ward i , θ_i are the expected count of fatalities, X_i
 228 represents a vector of explanatory variables, or covariates for each ward, e_i is the exposure, β_0 is the
 229 intercept, β is a vector of fixed effect parameters, δ_i is the uncorrelated heterogeneity or unstructured
 230 error, and v_i is the spatially correlated heterogeneity. The random error components represent the effects
 231 of unmeasured/unknown risk factors. Here, δ_i represents overdispersion and accounts for variation in the
 232 expected fatality risk of wards after controlling for the independent variables, and v_i represents spatial
 233 patterns affecting fatality risk and not accounted for by the independent variables.

234 The first level of the hierarchical modeling framework presented in the equation (1) represents ward-level
 235 observed crash counts (y_i) generated from a Poisson distribution with an expected count of θ_i . The
 236 second level, presented in equation (2), includes the linear relationship between log of expected counts
 237 and independent variables. Here, exposure (e_i) is an offset (a covariate with coefficient value 1) and,
 238 therefore, effectively acts as a denominator for left-hand side of the equation. This in turn expresses the
 239 dependent variables as risk ($\log(\lambda_i) = \log(\theta_i/e_i)$). Therefore, this modelling framework accounts for
 240 exposed population explicitly, rather than treating it as a covariate. Note that exposure is the sum total
 241 of population and the number of external trips destined to the ward.

242 The Bayesian modelling was done using R-INLA (**Rue et al., 2009**) which is an R package and employs
 243 Integrated Nested Laplace Approximations to estimate the posterior distributions. R-INLA has been
 244 recently developed as a computationally efficient alternative to Monte Carlo Markov Chain (MCMC).
 245 Unlike MCMC methods which rely on simulation methods to trace posterior distribution, INLA estimates
 246 parameters using a closed-form deterministic method and is much faster. It has been applied in injury
 247 modeling by **Dimaggio et al. (2015)**.

248 R-INLA includes a latent model for uncorrelated random effects (δ_i), in which these effects are modelled
 249 as $\delta_i \sim N(0, 1/\tau_\delta)$, where τ_δ refers to the precision of the Normal distribution and is inverse of the
 250 variance. $\log(\tau_\delta)$ is assigned a prior of log-gamma distribution with mean and precision of 1 and 0.0005,
 251 respectively. Using $\log(\tau_\delta)$ instead of simply τ_δ provides some advantages as $\log(\tau_\delta)$ is not constrained
 252 to be positive. Fixed effects, including the intercept, have a Gaussian prior with fixed mean and precision
 253 ($N(0, 0.001)$).

254 For spatial dependence we use the intrinsic conditional autoregressive (CAR) specification as proposed by
 255 **Besag et al. (1991)**. According to this specification, the spatial random effects v_i are distributed as:

$$v_i | v_j, \tau_v \sim N\left(\frac{1}{n_i} \sum_{i \sim j} v_j, \frac{1}{\tau_v n_i}\right) \quad i \neq j$$

257 where, j refers to the indices of all wards which are neighbours of a given ward i , and n_i is the total
 258 number of neighbours of ward i . To determine the number of neighbours and to identify the pairs of
 259 wards as neighbours, a contiguous neighbor-adjacency matrix was created using the *poly2nb* function in
 260 the *spdep* R package (Bivand et al., 2011). To define neighbours, we used queen adjacency method
 261 according to which two wards are neighbours if they share a common boundary or a point.

262
 263 The above specification implies that spatial component of error at any ward (v_i) has a normal distribution.
 264 That distribution is centered around the mean of the spatial error components of all its neighbouring
 265 wards and the variation around the mean is inversely proportional to the number of its neighbours. As
 266 the number of neighbouring wards increase, the spread of the distribution around the mean value also
 267 reduces.

268
 269 Similar to $\log(\tau_\delta), \log(\tau_v)$ is also assigned a prior of log-gamma distribution with mean and precision of 1
 270 and 0.0005. The parameters describing the priors are often referred to as hyper-parameters, which in the
 271 current specifications are τ_δ and τ_v , for uncorrelated and spatially correlated error terms, respectively.
 272 Their respective distributions are called hyperprior distributions. Fixed effects, on the other hand, have
 273 no hyperparameters. Note that all the priors are defined with very large variances (inverse of variance
 274 varies from 0 for intercept, to 0.0005 for hyperparameters, to 0.001 for other fixed effects), and therefore,
 275 these priors are uninformative, signifying lack of our prior understanding of these effects.

276 Note that while τ_δ is an indicator of uncorrelated heterogeneity across all wards, τ_v represents the
 277 variation of the conditional autoregressive specification, therefore the two cannot be interpreted in the
 278 similar manner. Using R-INLA output, we obtained the posterior distributions of spatial error components
 279 of each of the ward. To estimate variance of spatial components, we simulated 1000 random values of
 280 spatial components of each of the ward using their corresponding posterior distributions. For each of
 281 those 1000 runs, we estimated variance of spatial error across all wards, and the mean of 1000 variance
 282 values was estimated as the variance of spatial error component.

283 To compare the performance of Bayesian models, Deviance information criterion (DIC) is estimated which
 284 is a Bayesian version of Akaike information criterion (AIC). DIC is calculated as:

$$285 \quad DIC = D(\hat{\theta}_{Bayes}) + 2p_{DIC}$$

286 where, the first term in right-hand side is the deviance calculated for the posterior mean of the estimated
 287 parameters, and second term is the effective number of parameters in the model. Compared to maximum
 288 likelihood method, in Bayesian hierarchical modeling, deviance is evaluated at mean of posterior
 289 distributions rather than maximum likelihood estimate of parameters and the number of effective
 290 parameters tend to be less (Gelman et al., 2014, p. 172). Similar to AIC, lower value of DIC implies higher
 291 predictive accuracy.

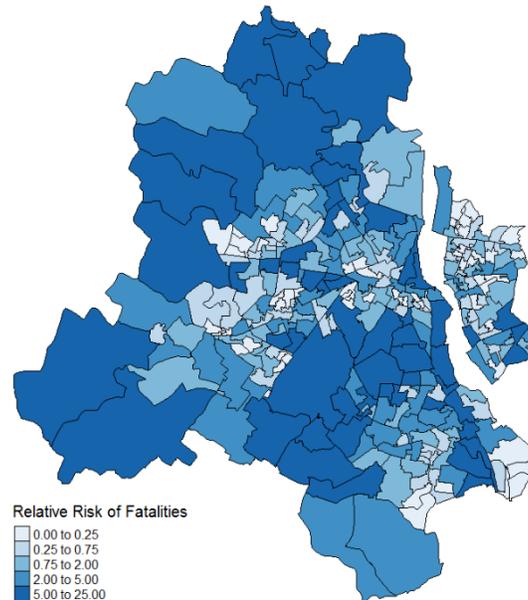
292 **5.1 Selection of variables**

293 Before progressing to development of the regression model, we investigate the Pearson correlation
 294 between various variables in order to avoid multicollinearity between the independent variables. VKT has

295 high positive correlation with number of bus stops and high negative correlation with population density.
 296 Population density and number of bus stops are also highly negatively correlated. We found that adding
 297 the three variables together did not significantly affect the standard deviations of their coefficients
 298 compared to when they are added individually. In addition, magnitude of the coefficients also changed by
 299 a maximum of 25% in case of population density. At the same time, DIC reduced significantly by 5 units
 300 compared to the model with only VKT among the three variables. Therefore, in the final model, all the
 301 three variables were retained.

302 **Table 2: Results of intercept-only and full model using Bayesian Hierarchical modelling**

Variable	Intercept-only model			Full model		
	mean (sd)	P _{2.5}	P _{97.5}	mean (sd)	P _{2.5}	P _{97.5}
Intercept	-10.108 (0.042)	-10.192	-10.024	-8.049 (1.480)	-10.988	-5.170
% Literate				-0.024 (0.009)	-0.042	-0.006
% Main workers				0.039 (0.016)	0.008	0.071
ln(Population density)				-0.355 (0.090)	-0.532	-0.177
ln(VKT)				0.317 (0.064)	0.192	0.445
# Bus stops				0.012 (0.004)	0.004	0.021
# Flyovers				0.137 (0.056)	0.028	0.247
# Roundabouts				-0.042 (0.038)	-0.117	0.034
τ_{δ} (iid component)	3.069 (1.103)	1.503	5.772	3.434 (0.651)	2.304	4.85
τ_{ν} (spatial component)	0.467 (0.136)	0.251	0.779	9.706 (11.461)	1.548	38.67
DIC	1737.91			1705.71		



303

304

Figure 1: Relative risk of VRU fatality risk in wards across Delhi

305 6. Results

306 We obtained results for an intercept-only as well as a full model, as shown in Table 2. The table shows
 307 mean and 2.5th and 97.5th percentiles of the posterior distributions of all coefficients as well as error
 308 components, and also presented are the DIC values. The percentiles represent the 95% confidence
 309 interval (CI). We found that for the frailty or intercept-only model, 66% of the variance is due to spatial

310 component, while the rest is due to unstructured heterogeneity of ward. Full model explained 89% of the
311 variation of spatial error, however, it explained less than 20% of the variation in uncorrelated
312 heterogeneity. In the intercept-only model, exponential of intercept term, $\exp(\beta_0)$, represents the
313 background fatality risk across the wards and exponential of sum of two error components, $\exp(\delta_i + v_i)$,
314 represents the relative risk of each ward, and the latter is presented in Figure1.

315 On the basis of 95% CI of posterior distributions, all the coefficients are significantly different from zero,
316 except number of roundabouts. Percentage of literate population, number of roundabouts and
317 population density have a negative association with fatality risk and percentage of population as workers,
318 number of bus stops, number of flyovers, and VKT have positive association. Here, a positive association
319 indicates that with an increase in a variable, the fatality risk increases.

320 **7. Discussion**

321 **7.1 Socio-economics and demographics**

322 An increase in literacy rate, which is an indicator of socio-economic status (SES) of the ward, is associated
323 with lower risk of fatalities. This is possible because population with low SES are more likely to be VRUs
324 as they walk, cycle, use PT or ride MTW for their daily travel. In Delhi, only one-fifth of all households own
325 a car (**Census-India, 2012**). With low level of car ownership, whether an individual is VRU or not is highly
326 sensitive to their income level. Million Death Study (**Hsiao et al., 2013**) also reported pedestrian deaths
327 to be positively associated with living in poorer neighborhoods. A large number of studies have shown
328 similar results linking higher risk of fatalities, or number of road crashes in general, with lower SES
329 (**Aguero-Valverde and Jovanis, 2006; Wier et al., 2009; DiMaggio et al., 2015; Xu et al., 2017**).

330 The percentage of population as main workers is positively associated with the fatality risk. According to
331 Census 2011, 65% of the main workers in Delhi are in the age group 30–59, and 86% of them are males.
332 Therefore, workers represent a specific demographic group, which is predominantly male in the age group
333 30–59. This is also reflected in the age and sex distribution of injuries. For the three-year fatality data
334 (2010-2012) reported in the current study, sex of victims was reported for year 2010, according to which
335 males accounted for 91% of all fatality victims, while their share in overall population is 54% (**Census-
336 India, 2012**). The disproportionate share of men in the age group 15-59 years was also reported by the
337 Million Death Study (**Hsiao et al., 2013**). This explains a positive association of main workers with fatality
338 risk.

339 It is interesting to note that even though Pearson correlation between percentage of main workers and
340 percentage of literate population is positive, the coefficients of the two variables are opposite in signs.
341 This means that SES (indicated by literacy) and demographics (indicated by workers) have their
342 independent effects which are opposite in directions.

343

344 **7.2 Traffic volume and roundabouts**

345 Positive effect of VKT is expected and has been consistently reported by all studies which considered it as
346 one of the covariates (**Amoh-Gyimah et al., 2016; Demirogluk and Ozbay, 2014; DiMaggio et al., 2015;
347 Quddus, 2008; Xu et al., 2017; Aguero-Valverde and Jovanis, 2006; Huang et al., 2010; Wier et al., 2009**).
348 According to the posterior distribution of coefficient of number of roundabouts, up to 85th percentile

349 value is a negative. One of the benefits of Bayesian method over frequentist method is that while the
350 latter reports coefficients as single values, the former reports them as distributions of values. Thus it can
351 be said that, given the data, there is more evidence in favour of a negative association of roundabouts
352 with fatality risk than a positive or no effect.

353 The negative association of roundabouts with fatality risk is also expected from international experience.
354 Roundabouts have been adopted globally as a traffic calming measure because of their effectiveness to
355 reduce road crashes. According to a meta-analysis of 28 studies in non-US locations, conversion of
356 intersections to roundabouts resulted in 50-70% reduction of the fatal crashes (**Elvik, 2003**). In Holland,
357 before-and-after studies of the construction of about 200 roundabouts showed a significant drop of 89%
358 of pedestrian fatalities (**Schoon and Van Minnen, 1994**).

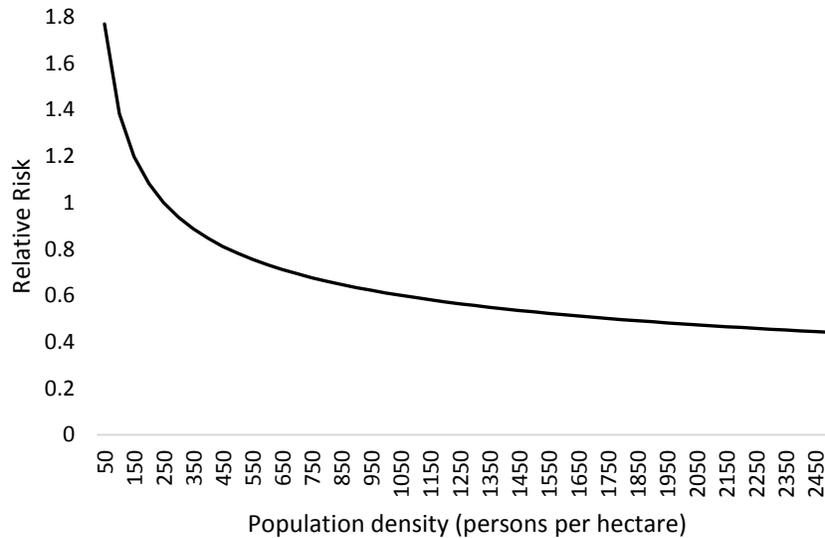
359 **7.3 Flyovers and bus stops**

360 Apart from roundabouts, flyovers and bus stops are two other variables representing road infrastructure,
361 and we will discuss the two together because of their related features. Flyovers have a strong positive
362 association with fatality risk, with one flyover increasing the relative risk by 15% compared to no flyover.
363 Bus stops are also positively related to fatality risk. These effects are independent of the volume of traffic.
364 The coefficients of the two variables may not be isolated effects of the two infrastructure elements and
365 could also be indicating the effect of other built environment features which occur simultaneously.

366
367 Flyovers in Delhi have been built along major arterial roads (for instance the two ring roads) as well as
368 highways. Bus stops in Delhi are also located on most major roads, of which arterials and highways are
369 subsets. Most residential and commercial areas do not have enough carriageway width for movement of
370 the bus. Therefore, both bus stops and flyovers are likely to represent road types with heavy vehicular
371 movement. The roads with flyovers also have 40 to 50% higher average speed than other major roads
372 (**Mohan et al., 2017**).

373 A study conducted in Delhi (**Khatoon et al., 2013**) studied traffic characteristics before and after the
374 replacement of signalised junction with a flyover. The study reported that the average speed travelled by
375 trucks and buses as well as the variability of the speed of all vehicle types increased after the construction
376 of flyover. Another study from Delhi also found presence of flyovers as a significant factor affecting the
377 number of pedestrian crashes (**Rankavat and Tiwari, 2015**). Thus there is a strong evidence suggesting
378 that construction of flyovers results in high increase in the risk of injuries.

379 One of the major confounding variables which has been excluded in this analysis is the volume of trucks,
380 which may bring endogeneity in the model results. A network of national highways pass through the city
381 in multiple directions making it a natural route for long-distance trucks as well as a hub for goods
382 exchange. A large proportion of goods movement occurs in Delhi through road-based freight modes. High
383 volume of trucks is also a major source of pollution in Delhi (**Goel and Guttikunda, 2015**). It is possible
384 that the model may have introduced an upward bias in the effect of number of flyovers and number of
385 bus stops. However, given the magnitude of association for both bus stops and flyovers as well as high
386 statistical significance indicated by their posterior distributions, the addition of any other risk factor is
387 unlikely to change the direction of association.



388 **Figure 2: Relative risk at different density levels compared to city-level average (250 pph)**

389 **7.4 Population density**

391 Population density is log transformed therefore its coefficient cannot be interpreted in the similar manner
 392 as other independent variables. Since the relative risk is an exponent of product of the variable and its
 393 coefficient ($\exp(\beta_i X_i)$), the relative risk (RR) of population density can be expressed as power functions,
 394 as¹:

$$RR = (\text{Population density})^{-0.355}$$

396 In order to understand the effect of density, we expressed the relative risk with respect to the overall
 397 average population density (total population/total built-up area) of 250 pph. Figure 2 indicates that
 398 relative risk of fatalities is more than 1.8 times higher at density of 50 pph compared to city-level average.
 399 The non-linear curve shows that at higher density levels, the effect of density flattens off and the most
 400 reduction in relative risk is up to a density of 850 pph. There are various factors which could result in this
 401 association of density with risk and we discuss those in the following text.

402 High density locations are more likely to have higher number of pedestrians. In the absence of dedicated
 403 facilities for pedestrians and cyclists, the two slow-moving road users occupy the curb-side lane of the
 404 roads. This effectively slows down the traffic and makes roads safer. With an increase in the volume of
 405 pedestrian, their risk reduces, and this phenomenon is referred to as safety-in-numbers (Jacobsen, 2003;
 406 Elvik and Bjørnskau, 2015). Thus the negative association of relative risk with density may likely be an
 407 indicator of safety-in-numbers.

408 High density also attracts higher number of IPT, such as cycle rickshaws, auto rickshaws, and e-rickshaws.
 409 These modes are demand responsive and are operated by private operators. Therefore, their volumes are
 410 proportional to density or the demand. Since buses do not operate through streets in residential areas,
 411 IPT is also used for last-mile connectivity of a bus or metro trip (Goel and Tiwari, 2015). In the absence of

¹ $e^{\beta \cdot \ln(X)} = X^\beta$

412 dedicated parking bays or stops, these vehicles idle along the curb-side lane for passenger boarding and
413 alighting, leading to further congestion. On-street parking/idling effectively narrows the roads, and driver
414 tend to be more cautious while driving through those sections (**Gattis, 2000**).

415 In Delhi, as well as in most Indian cities, most informal neighborhoods or commercial areas have high
416 built-up density and narrow roads. Informality implies that most growth in built-up is in-situ (as opposed
417 to Greenfield development). Also, the street design is not according to municipal bye-laws which ensure
418 wide-enough streets. Formally designed high-income neighborhoods often have wider streets, but due to
419 on-street car parking by the residents, road widths are effectively reduced.

420 As a result, most through movement of motorised traffic occurs on major roads, and those driving through
421 the narrow streets tend to drive slow. In addition to slower and low volume of traffic, trucks and buses
422 are almost absent in these locations. While trucks are restricted by police, buses do not ply due to lack of
423 space. This can also be seen through a negative correlation of population density with both, number of
424 bus stops as well as VKT, which in turn are proxies of major roads. Therefore, high density should also be
425 interpreted as a proxy of residential/commercial land-use and street design, and these correlates of high
426 density act as speed calming measures.

427 The relationship of crash risk with population density has been inconsistent across the studies. While
428 **Graham and Glaister (2003)** and **Noland and Quddus (2004)** reported a negative association between
429 density and crash risk, **Lovegrove and Sayed (2006)**, **Huang et al. (2010)**, **Dumbaugh and Li (2010)**,
430 **Chakravarty et al. (2010)**, **Siddiqui et al. (2012)**, and **Narayanmoorthy et al. (2013)** reported a positive
431 association between the two. Both the studies showing negative relationship were based on country-wide
432 analysis in the UK using wards as areal units, and all the studies showing positive relationship were based
433 in either US or Canada— Florida, San Antonio, California, Manhattan, and Vancouver.

434
435 The cities in the US have higher car ownership and lower population density than the UK (**Guiliano and**
436 **Narayan, 2003**). Compared to both US and UK, Delhi's density is an order of magnitude higher and car
437 ownership a magnitude of order lower. In a setting with high car ownership, higher density may imply
438 higher number of cars against a smaller number of pedestrians. In contrast, in a setting such as Delhi, it
439 implies much higher number of pedestrians in conflict with comparatively smaller number of motorised
440 modes. Thus, density can imply different mechanisms in place in different settings.

441

442 **8. Conclusion**

443 Pedestrians, cyclists and MTW users constitute the largest group of fatality victims in Delhi. In Delhi as
444 well as in most Indian cities, overall traffic enforcement is weak, especially in terms of speed as well as
445 alcohol limit. In addition, the infrastructure facilities for pedestrians are poor, for cyclists almost absent,
446 and MTW use the same lanes as other motorised modes. The mixing of VRUs with vehicles of much larger
447 weight and speed results in greater injury risk. In this context, improving safety through design of built
448 environment can prove to be highly effective. Therefore, it is important to understand built environment
449 factors which affect fatality risk. In this study we assessed the risk resulting from roundabouts, bus stops,
450 flyovers and population density while controlling for traffic volumes and population characteristics.

451

452 With higher emphasis on smooth traffic flow and higher speed, a large number of flyovers have been built
453 within populated areas in Delhi as well as many Indian cities. We found that an addition of a flyover
454 increases the fatality risk in a ward by up to 15%, and this effect is independent of traffic volume. While
455 the construction of flyovers pose a challenge of lock-in, their effect on speed of vehicles can be controlled
456 by using speed enforcement by the police or using passive measures such as installment of rumble strips.
457 Given the high risk posed by addition of flyovers, their use as congestion mitigation measures within urban
458 areas should be discontinued.

459
460 In addition, cities in India need to consider the use of roundabouts as an alternative of traffic junctions to
461 minimise the number of road crashes. Many cities in India are doing exactly the reverse by replacing
462 roundabouts with traffic junctions. For traffic planners to willingly adopt roundabouts, it is important that
463 their designs are based on latest international experience which result in increased safety as well as
464 efficient traffic movement.

465
466 There is a positive association with fatality risk and social deprivation, thus indicating socio-economic
467 inequity of injury risk. Given a negative relationship of risk and population density, future studies should
468 investigate the street design and built environment features of high density locations in Delhi to
469 understand the causal mechanism behind this relationship. These factors can then be incorporated in
470 future city designs.

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